

# Future Generations Evaluation (includes Equalities and Sustainability Impact Assessments)

Name of the Officer Rachel Jowitt	Please give a brief description of the aims of the proposal To ensure that Household Waste Recycling Centres are used only by
Phone no: 07824 406356 E-mail: racheljowitt@monmouthshire.gov.uk	householders and therefore introducing a ban at the sites for vans and trailers.  Mandate B8
Name of Service Waste & Street Services	Date Future Generations Evaluation 14th September 2015

1. Does your proposal deliver any of the well-being goals below? Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal.

Well Being Goal	How does the proposal contribute to this goal? (positive and negative)	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
A prosperous Wales Efficient use of resources, skilled, educated people, generates wealth, provides jobs	This proposal ensures that the principle of Producer Pays is introduced at the Household Waste Recycling Centres and thereby promotes responsible waste management and efficient use of resources by businesses who are currently using the sites.	The change will mean that businesses will have to make separate arrangements for the management of their waste. This may introduce a new cost stream for businesses. MCC officers will be on hand to advise businesses on responsible management
A resilient Wales Maintain and enhance biodiversity and ecosystems that support resilience and can adapt to change (e.g. climate change)	Neutral	Neutral

Well Being Goal  How does the proposal contribute to this goal? (positive and negative)		What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?	
A healthier Wales	neutral	neutral	
People's physical and mental			
wellbeing is maximized and health impacts are understood			
A Wales of cohesive communities	neutral	neutral	
Communities are attractive, viable, safe and well connected	noutrai	Tioutiui .	
A globally responsible Wales Taking account of impact on global well-being when considering local social, economic and environmental wellbeing	Businesses will be responsible for their waste in line with the principles of Producer Responsibility which should deliver on environmental outcomes		
A Wales of vibrant culture and thriving Welsh language Culture, heritage and Welsh language are promoted and protected. People are encouraged to do sport, art and recreation	neutral	neutral	
A more equal Wales People can fulfil their potential no matter what their background or circumstances	Neutral as the proposal is not aimed at individuals and the services they receive This includes the protected characteristics of age, disability, gender reassignment, race, religion or beliefs, gender, sexual orientation, marriage or civil partnership	neutral	

# 2. How has your proposal embedded and prioritised the sustainable governance principles in its development?

Sustainable	How does your proposal demonstrate you have	What has been done to better to meet this
Development Principle	met this principle?	principle?

Sustainable Development Principle	How does your proposal demonstrate you have met this principle?	What has been done to better to meet this principle?
Balancing short term need with long term and planning for the future	This will help businesses become aware of their overall environmental and waste management responsibilities thereby ultimately leading to better environmental management of that material We are required to look beyond the usual short term timescales for financial planning and political cycles and instead plan with the longer term in mind (i.e. 20+ years)	•
Working together with other partners to deliver objectives	MCC will be working with their contractual partners Dragon Waste / Viridor on the development and implementation of this proposal. Advice will also be given to businesses on appropriate waste and recycling management.	
Involving those with an interest and seeking their views	Engagement is ongoing with businesses who we think currently use the sites. Once a decision is made proactive engagement will be taken to advise them of the changes and how they can best plan to change practices. Who are the stakeholders who will be affected by your proposal? Have they been involved?	
Putting resources into preventing problems occurring or getting worse	When businesses are advised of the ban they will be advised on how to reduce waste and how to ensure it is still disposed of appropriately.	
Positively impacting on people, economy and environment and trying to benefit all three	This initiative is to ensure responsible waste management and thereby contributing to an overall positive impact on Future Generations and sustainable development principles. There is space to describe impacts on people, economy and environment under the Wellbeing Goals above, so instead focus here on how you will better integrate them and balance any competing impacts	

3. Are your proposals going to affect any people or groups of people with protected characteristics? Please explain the impact, the evidence you have used and any action you are taking below.

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Age	The proposal does not have an impact on protecte	d characteristics as individuals are not being aff	ected. It is aimed at businesses to ensure the
Disability	safe and appropriate management of their waste.		
Gender			
reassignment			
Marriage or civil			
partnership			
Race			
Religion or Belief			
Sex			
Sexual Orientation			
Welsh Language			

4. Council has agreed the need to consider the impact its decisions has on important responsibilities of Corporate Parenting and safeguarding. Are your proposals going to affect either of these responsibilities? For more information please see the guidance note <a href="http://hub/corporatedocs/Democratic%20Services/Equality%20impact%20assessment%20and%20safeguarding.docx">http://hub/corporatedocs/Democratic%20Services/Equality%20impact%20assessment%20and%20safeguarding.docx</a> and for more on Monmouthshire's Corporate Parenting Strategy see <a href="http://hub/corporatedocs/SitePages/Corporate%20Parenting%20Strategy.aspx">http://hub/corporatedocs/SitePages/Corporate%20Parenting%20Strategy.aspx</a>

	Describe any positive impacts your proposal has on safeguarding and corporate parenting	Describe any negative impacts your proposal has on safeguarding and corporate parenting	What will you do/ have you done to mitigate any negative impacts or better contribute to positive impacts?
Safeguarding	Like 4 above, the proposals do not affect indivasfeguarding duties.	viduals and thereby do not affect or impact o	n the Council's corporate parenting and
Corporate Parenting			

# 5. What evidence and data has informed the development of your proposal?

Increasing tonnages of "construction/ business " type waste.
Feedback from Dragon Waste/ Viridor staff
Being on site and reviewing commercial activity
No. of disclaimers

6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

#### Positive

Reduction in tonnages and thereby cost through the sites. Implementation of Producer Pays principles at HWRCs and businesses being advised of their responsibilities.

#### Negative

Increased burdens on those businesses using the sites. Potentially more fly tipping however this has not been demonstrated in neighbouring LAs where initiatives such as this have been introduced.

7. Actions. As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

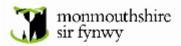
What are you going to do	When are you going to do it?	Who is responsible	Progress
Draft policy	Sep 15	Waste team	1st draft completed
Engage Viridor to discuss successful implementation	Ongoing	Waste team	Ongoing
Select Committee Consideration	Oct 15	Waste team	
Cabinet Approval	TBC	Waste team	
Notification to businesses using the site	Feb-Mar16	Waste team	
Implementation	Apr 16	Waste team	
Monitoring of the sites & fly tipping	2016-17	Waste team	

8. Monitoring: The impacts of this proposal will need to be monitored and reviewed. Please specify the date at which you will evaluate the impact, and where you will report the results of the review.

The impacts of this proposal will be evaluated on:	Monthly monitoring of fly tipping
	Quarterly monitoring of waste tonnages

Monthly monitoring of expenditure
Engagement with Viridor on staff and businesses still trying to use the sites

# Appendix 1



# Household Waste Recycling Centre Policy

2015

HWRC policy: 21/05/2015

# 1. Monmouthshire County Council

# 2. Household Waste Recycling Centre (HWRC) Policy

Monmouthshire County Council provides four HWRCs for use by householders in Monmouthshire. These are situated in Llanfoist Abergavenny, Five Lane Caerwent, Mitchel Troy Monmouth, and Usk.

The purpose of the HWRCs is to provide residents of Monmouthshire with access to facilities to recycle and dispose of household waste, the sites are not for use by businesses and traders. To ensure that the sites are used in the manner intended, the following document details the following:

- Site Access Policy: Details the basis on which the site may be accessed
- Waste Acceptance Policy: Details what waste may and may not be taken to the site.
   Failure to use the sites in accordance with the above will result in the access of an individual to the sites being suspended or terminated.

#### Section 1: Site Access Criteria

#### Opening times:

- 1. All HWRCs are open every day except for Christmas Day, Boxing Day, New Year's Day. Sites are open between the hours of 08:00 and 18:00 and 08:00 to 16:00 Christmas Eve and New Year's Eve.
- 2. Access to the sites may be restricted in the following circumstances:
  - a. Within 10 minutes of closing time (Last Entry): This is to allow site staff to comply with site permit regulations.
  - b. During period where skips and bins are being collected/unloaded etc: This is to comply with health and safety restriction, and may need to be undertaken several times per day.
  - c. Due to unforeseen circumstances: There may be times when site staff are required to restrict access or close sites for safety reasons.
- 3. Site opening hours may be subject to review and changes, details will be publicised via a range of media including Monmouthshire County Council website.
- 4. Opening and closing hours including the Last Entry will be clearly displayed at the site access

#### **Use by non-Monmouthshire residents:**

- 5. The HWRCs are for use by Monmouthshire residents only.
- 6. Site users may be requested to provide proof of identification and evidence of residence within Monmouthshire. Acceptable documentation will include the following:
  - a. Photo driving license;
  - b. Passport AND utility bill/council tax document.

#### Vehicles permitted to use site:

- 7. Residents may only access the HWRC in privately registered vehicles. Accepted vehicles include:
  - a. Cars.
  - b. Four wheel drives.
  - c. People carriers,

- d. Pick-ups (see below for restriction),
- e. Vans (see below for restriction)
- 8. Site users with pick-ups or vans will be asked to provide insurance documentation prior to visiting the sites. Where this clearly shows that their vehicle is registered for private (non-commercial) use an annual permit will be issued for that vehicle for up to 6 visits. All other site rules will apply.
- 9. Vehicles with a trailer/horse box up to 1.2 metres (4ft) length may access the HWRC to deposit recycling and waste. Trailers over 1.2 metres length and / or designed / modified to provide extra depth for greater load capacity will not be permitted access to the HWRC. No double axle trailers will be allowed access on site.
- 10. Pedestrian access into the HWRC is not permitted.

#### **Commercial Waste:**

- 11. Producers or carriers of commercial waste are not permitted to dispose of this waste on the HWRCs.
- 12. A vehicle carrying commercial waste is deemed to be:
  - a. Any vehicle that has an insurance policy that covers commercial use.
  - b. Any sign written vehicle
  - c. Any vehicle suspected of carrying commercial waste;
- 13. If a member of site staff suspects a vehicle of carrying trade waste, the vehicle will not be permitted on site / permitted to empty their vehicle.
- 14. Producers or carriers of commercial waste <u>can</u> use Five Lanes or Llanfoist transfer stations to dispose of their waste. There will be a charge for this. On arriving at the site, the commercial waste carrier will be required to go over the 'weighbridge' and pay per tonne for disposal of the waste.
- 15. There is also some provision at the sites for producers of commercial waste to recycle certain materials at the HWRCs, however, there is a charge for doing so. The materials that commercial waste producers can recycle are the following:
  - a. Garden waste
  - b. Wood
  - c. Hardcore
  - d. Fridges
  - e. Small appliances
  - f. Glass
  - g. Fluorescent lighting tubes.
- 16. Those wishing to dispose of commercial waste or recycling at the transfer stations should contact the relevant site in advance to ascertain price per tonne of disposing of waste, and current site capacity. Contact numbers for the sites are as below:

a. Five Lanes: 01633 400013b. Llanfoist: 01873 854604

#### Failure to comply with site access policy:

- 17. Failure to comply with any aspect of the site access policy will result in the persons being denied entry to the site, or being asked to leave the site.
- 18. Any person that refuses to leave the site when requested will be reported to the Police.

## Section 2: Waste Acceptance Criteria

### Type of waste permitted on site:

- 19. Only household waste of the type associated with the usual production from a household will be accepted. Commercial waste is not accepted on site. See 'material acceptance list' for further information.
- 20. Site staff have the right to check any waste being brought into the site to ensure waste is deposited in accordance with this waste acceptance policy.

#### Maximising recycling and pre-sorting waste:

- 21. To maximise recycling and minimise waste sent to landfill at the HWRC, residents are asked to pre-sort all waste types before arrival at the site and use the correct container for the waste type. Only waste that cannot be recycled elsewhere on site should be placed in a general waste container
- 22. In order to ensure waste is properly deposited in accordance with legislation and to divert as much waste from landfill as possible, site staff may ask residents to open bags of unsorted waste, and may open bags and sort waste to recover recyclable materials.
- 23. Any waste that is suitable for re-use will be prepared for re-use and may be sold through any re-use centre as prescribed by Monmouthshire County Council

#### Ownership of waste on site:

24. Items deposited at the site become the property of Dragon Waste Ltd (working on behalf of Monmouthshire County Council)

#### Hazardous waste:

- 25. Certain household materials are classed as hazardous waste. Hazardous household wastes require safe handling and storage and may be subject to a quantity and acceptance restriction. Hazardous household wastes must be delivered to the site in a safe manner and deposited as directed by site staff and in accordance with the site rules.
- 26. Examples of HW include asbestos, oil, fluorescent tubes, paint and batteries.

#### Material acceptance list:

27. The list below shows what materials can be taken to which sites. Note: The list is not exhaustive, if an item does not appear on the list, please contact Monmouthshire County Council for information.

Type of Waste	Llanfoist	Usk	Mitchel Troy	5 Lanes	Restrictions (if applicable)
Aerosols (empty only)	у	у	У	У	
Aluminium foil	У	у	У	У	
Asbestos	у	X	X	У	See asbestos
Batteries (car)	у	Х	X	У	
Batteries (household)	у	у	X	У	
Books	у	у	у	У	
Cameras and Video Cameras	у	у	у	У	
Cans and tins	у	у	у	У	
Cardboard	У	У	У	У	

Type of Waste	Llanfoist	Usk	Mitchel Troy	5 Lanes	Restrictions (if applicable)
CD players and other hi-fi equipment	у	у	у	у	
CDs and DVDs	У	у	у	у	
Computers, printers and other IT	,	<del>                                     </del>	,	,	
equipment	У	У	У	у	
Cookers	У	X	X	у	
Dishwashers	У	X	X	<u>у</u> У	
Doors (internal, external and					See DIY waste
garage)	У	X	У	У	policy
DVD Players and video	У	у	у	у	<u>pendy</u>
Electric tools (drills etc)	У	У	y	у У	
Fire Extinguishers	y	,	y	,	Domestic type only
Fluorescent lighting	У	Х	Х	У	Bomeono typo omy
Freezers	У	y	y	у У	
Fridges	У	у	y	у У	
Garden waste	У	У	y	<u>у</u> У	
Gas cylinders (empty only)	у	у	y	y	
Glass bottles and jars	У	у	у	у	
Glass panes	У	X	y	у У	See DIY waste
Hair dryers, curlers,	У	y	y	<u>у</u> У	Oce Dir Waste
Helium cylinders (empty only)	у	у	У	у	
Kettles (electric only)	V	V	V	V	
Large electrical appliances	y y	y X	y X	У	
Microwave ovens	,	X	X	У	
Mobile phones	У		+	у у	
Oil (cooking)	У	У	У	у у	
Oil (engine)	У	У	y X	У	
Paints (internal and	У	У	^	У	See DIY waste
external),varnish, white spirits	У	X	X	У	<u>policy</u>
Papers, magazines and junk mail	У	у	у	у	
Plasterboard	У	Х	у	У	See DIY waste
Plastic bottles and packaging	У	у	у	У	
Refuse (unsorted waste)	У	у	у	У	
Rubble (including bricks and	.,	· ·			See DIY waste
ceramics)	У	X	У	У	policy
Scrap metal	У	у	у	У	
Sheds (garden only)	у	X	у	у	See DIY waste
Small electrical appliances	у	У	у	у	
Smoke detectors	у	У	у	у	
Sofas/settees/couches					
Telephone directories and	V		V	V	
catalogues	У	У	У	У	
Televisions	у	У	у	у	
Textiles (clothes, shoes, bed				*	
linen, towels, cloth, bags, belts etc)	У	У	у	У	
0.0)				12 of 16	

Type of Waste	Llanfoist	Usk	Mitchel Troy	5 Lanes	Restrictions (if applicable)
Toaster	У	У	у	у	
Tumble dryers	У	X	X	У	
Tyres (car and bike only)					2 tyres per year
Wardrobes and cabinets					
Washing machines	У	X	X	У	
Wood and timber (includes chipboard)	у	у	у	у	

#### Section 3: Site Rules Enforcement Criteria:

#### 28. Visitors to the HWRC must:

- a. Comply with all aspects of the HWRC policy including the Waste Acceptance Policy and a Site Access Policy.
- b. Comply with all directions and all instructions given by site staff in their application of the site policy.
- c. Comply with all health and safety rules for the sites (available from site reception on request), including:
  - i. Paying due care and attention to traffic and pedestrian movements, comply with speed limits and ask site staff if assistance is required with manoeuvring a vehicle:
  - ii. Ensuring that children and animals remain in vehicles at all times;
  - iii. Wearing suitable footwear on site at all times;
  - iv. Not smoking on site.

#### Behaviour on site:

29. Monmouthshire County Council will not tolerate violence, aggression, threatening behaviour or harassment toward site staff or other site users. Any incidents will be recorded and may be reported to the Police and site user will be asked to leave the site.

#### Requests to leave site:

- 30. Site staff may request for any site user to leave the site if:
  - a. They believe they are bringing trade waste to the site.
  - b. The site user is aggressive or using threatening behaviour to site staff or other site users.
  - c. They believe the site user is otherwise not acting in accordance with the site policy or the site health and safety rules.
- 31. The decision to ask a site user to leave the site is at the discretion of the site manager/supervisor.
- 32. If on request a user refuses to leave the site, the incident will be reported to the Police.
- 33. The Council will fully support management of the site in relation to waste being deposited and interactions with site visitors where the actions of site staff have been reasonable and in accordance with the policy.

#### CCTV use:

34. A CCTV system is in operation at certain sites. Monmouthshire County Council will monitor site usage and details maybe used for the purposes of preventing and detecting crime or waste enforcement activities.

## Asbestos Acceptance Policy

#### What is classed as Asbestos waste?

- 35. The only type of asbestos waste that is accepted is cement bonded asbestos, this is found in places such as garage roofs and sheds.
- 36. Note: Asbestos found in insulation pipe lagging IS NOT ACCEPTED in any of the HWRCs. Householders must make separate arrangement for the collection and disposal of that waste from an independent contractor.

#### Where can it be taken?

37. Cement Bonded Asbestos is a hazardous waste and will only be accepted at Llanfoist and Five Lanes HWRCs.

#### How much can be taken to a site per year?

- 38.4 standard sized sheets per year, with each sheet being of no greater size than 120cm by 60cm.
- 39. Or the bagged equivalent of the above.

#### How must asbestos be presented and handled on site?

- 40. Asbestos which is taken to the HWRC must be wrapped in the following way:
  - a. Whole sheets must be double wrapped in heavy duty polythene, and both layers must be taped securely with heavy duty tape (such as duct tape).
  - b. Small or broken pieces must be double bagged using small heavy duty bags and both bags must be taped securely with heavy duty tape (such as duct tape). Builder's rubble bags will not be accepted.
  - c. The waste must be marked 'Asbestos'.
- 41. Where possible, asbestos should be transported in whole sheets to avoid the release of asbestos fibres.
- 42. Householders should be aware that HWRC site staff are not permitted to handle asbestos, so they must be capable of putting it in the container on site without assistance.
- 43. Only householders are permitted to bring this type of waste to site. Contractors dealing with waste on behalf of the householder must only bring such waste to Llanfoist or Five Lanes and will be charged per tonne for disposal.
- 44. For guidance on safe handling, contact the Health and Safety Executive on **0845 345 0055**, or see: <a href="https://www.hse.gov.uk/asbestos">www.hse.gov.uk/asbestos</a>.

#### Those bringing asbestos waste to the site will be required to:

45. Call the site in advance, using the contact numbers below, to confirm that there is adequate space to store the asbestos safely, otherwise you may be turned away upon arrival.

a. Llanfoist: 01873 854 604b. Five Lanes: 01633 400 013

46. On arrival at the site, make contact with site staff (there will usually be at least one member of staff in and around the HWRC site).

- 47. Provide to site staff:
  - a. ID,
  - b. Proof of residency within Monmouthshire,
  - c. Vehicle registration,
  - d. Sign a register of attendance at site.
- 48. Note: The register will be checked against previous visits in order to ensure householder does not exceed yearly limit.

# What can householders do with asbestos waste if they have more to dispose of than the permitted amount?

49. If householders wish to dispose of more than the permitted amount they are expected to hire a specialist contractor and a skip, they are not permitted to take it into the site.

## DIY Waste Acceptance Policy

#### What is classed as DIY waste?

- 50. Waste defined as DIY waste for the purpose of this document includes the following:
  - a. Bricks, rubble, ceramics (tiles etc), soil
  - b. Bathroom and Kitchen fixtures and fitting (eg toilets, sinks, baths, shower cubicles, cupboards),
  - c. Wooden garden sheds (up to 2m<sup>2</sup>),
  - d. Internal and external doors (2 items only, glass removed from frames),
  - e. Garage doors
  - f. Glass panes (glass shelves, small window glass, note broken shards will not be accepted)
  - g. Plasterboard (small amount of clean off cut pieces, with no contamination attached)
  - h. Oil based paints and varnish, (note empty/dried metal tins go in scrap bin) Paints suitable for re-use include masonry and external emulsions, etc.
- 51. DIY waste for the purpose of this document refers only to materials arising from small scale works in a householders own property. For large scale works, householders are expected to use a private waste contractor and hire a skip.

#### Where can it be taken?

52. DIY waste is only accepted at Llanfoist and Five Lanes and Troy (note space at Troy is limited, please only take very small amounts of DIY waste to this site).

#### How much can be taken to a site per visit?

- 53. Up to 5 rubble sacks per household per visit.
- 54. Or, equivalent amount in a medium sized car boot or small trailer.
- 55. Each household may bring DIY waste to the site no more than twice per month.

#### How must it be presented and handled on site?

- 56. Presentation:
  - a. Rubble, hardcore materials and soil: This must be contained in sacks or receptacles and emptied directly into the correct container.
  - b. Reusable items including bath and kitchen fittings, doors, architectural fittings etc should be passed to site staff for assessment for reuse.
- 57. Unhitching of trailers and shovelling materials is not permitted.

58. Only householders are permitted to bring this type of waste to site. Contractors dealing with waste on behalf of the householder must only bring such waste to Llanfoist or Five Lanes and will be charged per tonne for disposal.

#### Those bringing DIY waste to the site will be required to:

- 59. On arrival at the site, make contact with site staff (there will usually be at least one member of staff in and around the HWRC site).
- 60. When and if required to provide to site staff:
  - a. ID,
  - b. Proof of residency within Monmouthshire,
  - c. Vehicle registration,
  - d. Sign a register of attendance at site.
- 61. Note: The register will be checked against previous visits in order to ensure householder does not exceed yearly limit.

# What can householders do with DIY waste if they have more to dispose of than the permitted amount?

- 62. If householders have more than the permitted waste to dispose of they can do a number of things, for example:
  - a. They may take the waste to Llanfoist or Five Lanes and pay per tonne to dispose of the waste
  - b. They could hire a skip from a private waste contractor.